

## **EAST AYRSHIRE COUNCIL**

**SOCIAL WORK COMMITTEE : 14 SEPTEMBER 2000**

### **RESOURCES FOR COMMUNITY CARE SERVICES FROM THE SCOTTISH EXECUTIVE**

#### **Report by the Director of Educational and Social Services**

#### **1. PURPOSE**

- 1.1 To advise Committee of the submission to the Scottish Executive for additional monies to develop services to older people to address the issues of delayed discharges from hospital and to seek agreement to the proposals for the expenditure of the £242,925 provisionally allocated to East Ayrshire Council.

#### **2. BACKGROUND**

- 2.1 The Scottish Executive has identified £10 million which it intends to distribute between local authorities in Scotland. The purpose of this is to address some of the difficulties being encountered by older people in hospital whose discharge has been delayed due to lack of funding.
- 2.2 East Ayrshire Council will be allocated £242,925 on a non-recurring basis for the period up to 31 March 2001 if it's bid is approved by the Scottish Executive.
- 2.3 It is a condition that the managers of Ayrshire & Arran Primary Care NHS Trust, Ayrshire & Arran Acute Hospitals NHS Trust and Ayrshire & Arran Health Board have been consulted and have agreed to any proposals. Failure to do this will lead to the Executive not agreeing to allocate money and reallocating it to other local authorities.

#### **3. PROPOSED DEVELOPMENTS**

- 3.1 Appendix 1 provides the submission to the Scottish Executive which sets out in detail the proposals which have been discussed and agreed with colleagues from the relevant health sector agencies as stated in the covering letter.
- 3.2 The proposals include a balance of preventative measures, an allocation of funding for long-term care and initiatives to facilitate discharges from hospital.
- 3.3 The proposed Integrated Day Care Service would operate from Rosebank Residential Home, London Road, Kilmarnock which is a Council operated home. A reduction in the resident complement by six, i.e. from the present thirty-eight to thirty-two, will allow this development. This will happen over time and will not require any resident to move from the home to accommodate this development.

- 3.4 The enhancement of day care services in Mauchline will include the streamlining of existing services and relocation to premises more suitably equipped for the provision of quality, accessible services.
- 3.5 All day care developments will meet registration standards as required by the Council's Inspection, Registration and Complaints Unit.

#### **4. FINANCIAL IMPLICATIONS**

- 4.1 All the developments incur non-recurring costs except for the funding of long term care. The impact of the new developments in reducing future admissions to long-term care and the realisation of anticipated additional resources specifically associated with long term care budgets will be monitored and, if necessary, budgets will be brought back on line in 2001/2002 through the delaying of new admissions to residential and nursing care.
- 4.2 The Director of Finance has been consulted and is in agreement with the proposed developments and any action that will require to be taken to meet commitments in 2001/2002.
- 4.3 The Scottish Executive has indicated that the level of resources for 2001/2002 will be announced in the Autumn with the outcome of this year's spending review. This may include additional money to fund the recurring costs of residential and nursing care.
- 4.4 The decrease in bed capacity at Rosebank will reduce income by £18,720. However this can be fully offset by reduced running costs, transferring one Senior Social Care Worker to a vacant Senior Social Care Workers post at Ross Court.

#### **5. POLICY IMPLICATIONS**

- 5.1 The proposals are consistent with the Joint Community Care Plan 1998-2001 and Modernising Community Care – An Action Plan 1998-2001.
- 5.2 The introduction of an integrated day care service, in particular, is an innovative development consistent with Government policy and the Council's commitment in relation to partnership working.

#### **6. PERSONNEL IMPLICATIONS**

- 6.1 It is proposed that one Senior Social Care Worker is deleted from the establishment at Rosebank and that the present post holder is transferred to the vacant Senior Social Care Worker post at Ross Court, Galston, at the same cost.

It is proposed that, to enhance the day care service at Rosebank, one Social Care Worker is transferred from the Residential Unit to the Day Care Unit. Their place of work will remain unchanged. The existing Day Care Worker would also

transfer to the new unit which would be line managed by the Service Officer (Community Development).

## **7. LEGAL IMPLICATIONS**

7.1 A service level agreement and contract will be established with Alzheimers Scotland Action in Dementia for the delivery of day care for people with dementia in the new integrated day care unit.

## **8. RECOMMENDATIONS**

8.1 It is recommended that Committee:

- i) note the contents of the submission to the Scottish Executive and agree the proposals as set out in this report and detailed at Appendix 1;
- ii) agree the changes in staffing be referred to the Head of Personnel for consideration once funding is confirmed
- iii) otherwise note the contents of this report.

John Mulgrew  
Director of Educational and Social Services

26-Sep-00  
JM / BDM / MC  
ENC (1)

### **LIST OF BACKGROUND PAPERS**

Joint Community Care Plan 1998-2001  
Strategy for People with Dementia and Older People with Mental Health Problems  
1999-2004  
Aiming for Excellence  
Modernising Community Care – An Action Plan

For further information on this report or a copy of the background papers please contact Jackie Donnelly, Principal Officer, Community Care, Council Offices, Civic Centre, John Dickie Street, Kilmarnock Tel : 01563 576931

Or

The **Implementation Officer - Martin Clark**, Service Unit Manager, Older People's Services, Council Offices, Civic Centre, John Dickie Street, Kilmarnock Tel : 01563 576931.

**EAST AYRSHIRE COUNCIL****EDUCATIONAL & SOCIAL SERVICES****RESOURCES FOR COMMUNITY CARE SERVICES****Preventative Measures****1. Crisis Respite £15,925**

There are occasions when carers require a period of respite to allow them to continue caring for a frail older person. Sometimes this is assessed as requiring to be away from their home environment and in a residential or nursing home. This respite can prevent a hospital admission for social reasons by responding to a crisis situation alleviating stress to a carer.

£15,925 will purchase around 75 weeks respite for nursing care. The money will be devolved to social work operational managers for quickness of access.

**2. Rapid Response £15,000**

A rapid response team is currently being established using money made available to the NHS in May. The Rapid Response Team will provide up to a 2 week service to individuals who have previously had no social work input. To provide further home care supports, should individuals be assessed as requiring it, a further £15,000 in the home care budget would enable over 2000 extra hours to be purchased for individuals at the end of their 2 weeks to maximise the potential to prevent a re admission.

**Facilitating Discharges****1. Equipment £40,000**

The Council, in conjunction with the Primary and Acute Trusts, recognise that older people require easy access to equipment to allow them to be discharged from hospitals. Some adaptations are expensive, and some small equipment if accessed early can facilitate a discharge. Whilst the Council has increased its spending in this area the demand continues to rise. This funding will be used to respond to hospital discharge requests for equipment.

**2. Rural Social Day Care £50,000**

**Frequently, to facilitate discharge a comprehensive package of care is required to support an individual in the community. Social day care for frail older people is often, along with home care, vital to enable a discharge to occur. The accessibility of a local, flexible day care service in rural areas requires development in certain parts of East Ayrshire. We propose to use £50,000 to facilitate the opening of a comprehensive community support centre in Mauchline. The day care for both frail older people and people with dementia, will**

**be supplemented by outposted Community Psychiatric Nurses [CPN's] from the Primary Care Trust as well as district nurse and podiatry services as required.**

**These services will prevent hospital admissions which result in delayed discharges. Day care services are currently in inappropriate settings which do not meet the needs of frailer older people and older people with dementia. This centre will be able to offer an enhanced service over four days a week, with the potential to move to a seven day service once resource transfer is released from the closure of a local hospital. By integrating several existing services in this centre and with the services of outposted CPN's, a more efficient way of delivering the services will lead to an enhanced service using existing resources.**

### **3. Integrated Day Care Services, Kilmarnock £18,440**

Following a recent survey of carers there was clear need for a seven day a week day care service including evening supports to assist with the care of frail older people and people with dementia. This proposal is both a preventative measure, and assists with early discharges.

Comprehensive day care at weekends will facilitate earlier discharges from hospitals. It will also prevent inappropriate admissions by providing an easily accessible support to carers who might otherwise resort to a hospital admission to alleviate stress.

This integrated service will be provided in partnership between the Council and Alzheimers Scotland Action on Dementia with CPN support also available. The funds will assist Alzheimers Scotland increase their service to seven days a week in 2000/2001 while they refocus their current service provision for 2001/2002 and beyond. It will also provide the one off capital expenditure required to facilitate the registration of the building. By integrating the services, transport and accommodation costs will be decreased enabling existing resources to be used in a more efficient way which will lead to enhanced service provision.

### **Funding of Residential/Nursing Care £103,560**

The biggest impact on delayed discharges will be the funding of care for individuals awaiting funding. There are currently seventy-one people in hospital awaiting funding from East Ayrshire, twenty-six for residential and forty-five for nursing care.

Due to the non recurring nature of this funding, and in line with the requirement to ensure contingency plans are in place for an over commitment in 2001/2002, the funding of 20 places is proposed. This will lead to an over commitment of over £206,000 in 2001/2002. Part of this over commitment will be offset with the resource transfer from the closure of Ballochmyle hospital as long as the negotiations are concluded with Ayrshire & Arran Health Board. The remainder may require to be found by a delay in the authorisation of funding for long term care in 2001/2002.

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**Director** : John Mulgrew  
**Head of Social Work** : Bernadette Docherty  
**If Calling Please Ask For** : Martin Clark

Our Ref : MC / LD  
Date : 23 August 2000

David Bruce  
Scottish Executive Community Care Division  
James Craig Walk  
EDINBURGH EH1 3BA

Dear David

### **Resources for Community Care Services**

In response to your letter dated 14 July 2000 East Ayrshire Council has developed, with our health colleagues, a range of proposals to alleviate the difficulties arising from delays to the discharge of patients from hospital.

We have had approval for the proposals following discussions with the following:

Karen Darling, Commissioner, Ayrshire & Arran Health Board  
Jill Young, Director of Planning, Ayrshire & Arran Acute Hospitals NHS Trust  
Dr Allan Green, Medical Director, Ayrshire & Arran Primary Care NHS Trust

Due to the non-recurring nature of these proposals, the discussions have centred around a range of preventative measures to avoid hospital admissions, services to facilitate early discharges, as well as the funding for residential and nursing care.

Whilst the Council welcomes this extra money for services for older people, we are concerned that this is non-recurring money. More individuals could have been discharged from hospitals if a commitment had been made for some recurring money to fund individuals in establishments beyond 31 March 2001.

This money will however assist with a range of preventative and early discharge community initiatives which had already been considered, but for which funding was unavailable. All agencies agree that these initiatives are vital to assist with the overall objective of maintaining people in the community to avoid hospital admissions and to facilitate discharges.

The Health Trusts, Health Board and Council agree that the proposals attached will benefit older people and will address the issue of delayed discharges. The proposals

are subject to the approval of the Social Work Committee but we did not wish to delay the submission.

I would wish to reiterate this Council's concerns, which are shared with the other Councils in Ayrshire, that allocating funding on a non-recurring basis does little to address the long term issues we face and simply postpones problems to be dealt with next year. We support the concept advanced by the professional associations of the need for a joint agreement between central and local government. This would cover key policy objectives over the three year planning period, the resources available and the outputs which those resources could achieve. The present arrangements create uncertainty for vulnerable people and in Councils planning for future services.

The Executive is urged to seriously consider providing some level of funding in 2001/2002 to assist the authority prevent further delays in discharges in early 2001/2002.

Should you wish to clarify any proposals please contact Martin Clark, Service Unit Manager, Older People's Services on 01563 576927.

Yours sincerely

Bernadette Docherty  
**Head of Social Work**

**AGENDA**